

ADULT SERVICES SCRUTINY COMMITTEE

MINUTES of the meeting held on Tuesday, 8 June 2010 commencing at 10.00 am and finishing at 1.30 pm

Present:

Voting Members: Councillor Mrs Anda Fitzgerald-O'Connor – in the Chair

Councillor Jenny Hannaby
Councillor Dr Peter Skolar
Councillor Anthony Gearing
Councillor Sarah Hutchinson
Councillor Alan Thompson
Councillor Tim Hallchurch MBE
Councillor Larry Sanders
Councillor David Wilmshurst
Councillor Melinda Tilley (in place of Councillor Don Seale)

Other Members in Attendance: Cabinet Member for Adult Services: Councillor Arash Fatemian

Officers:

Whole of meeting K. Coldwell and L. Johnston (Corporate Core)
J. Jackson (Social & Community Services)

Part of meeting

Agenda Item	Officer Attending
5.	J. Jackson (Social & Community Services)
6.	J. Jackson (Social & Community Services)
7.	J. Jackson & A. Sinclair (Social & Community Services)
9.	J. Wilcox (Shared Services)
10.	L. Johnston (Corporate Core); A. Chant (Help & Care); J. Jackson (Social & Community Services)

The Scrutiny Committee considered the matters, reports and recommendations contained or referred to in the agenda for the meeting and agreed as set out below. Copies of the agenda and reports are attached to the signed Minutes.

64/10 APOLOGIES FOR ABSENCE AND TEMPORARY APPOINTMENTS (Agenda No. 1)

Councillor Melinda Tilley attended in place of Councillor Don Seale.

65/10 DECLARATIONS OF INTEREST - SEE GUIDANCE NOTE

(Agenda No. 2)

Councillor David Wilmshurst declared a personal interest at Agenda Item 6 by virtue of being on the Management Committee of Chinnor Community Centre which runs a day centre three times a week.

Councillor Jenny Hannaby declared a personal interest at Agenda Item 6 on the grounds that she sits on Wantage Town Council.

66/10 MINUTES

(Agenda No. 3)

Approved and Signed subject to the following amendment in bold italics and strikethrough:

- The LINK Research Group into personalised budgets was about to ~~notify Mr Sinclair of its findings~~ ***start work***

Matters Arising

Minute 57/10 – Services for Adults on the Autistic Spectrum – The Committee noted that it would be premature to give any money to the Asperger's social group in Thame at The Well at this point in time, as NHS Oxfordshire and Social & Community Services were still working on their strategy for adults on the autistic spectrum and therefore could not respond to one off requests.

Minute 61/10 – Ms Coldwell undertook to provide the scope for the forthcoming Safer and Stronger Communities Scrutiny Committee's Select Committee into Community Pride to Councillor Larry Sanders.

67/10 DIRECTOR'S UPDATE

(Agenda No. 5)

The Director for Social & Community Services gave an oral update on key issues. The main points are listed below:

New Appointments

- **Andrew Lansley CBE is now the Secretary of State for Health.** Mr Lansley had previously served as the Shadow Health Secretary since 2003;
- **Paul Burstow MP is now the Minister of State for Care Services.** Mr Burstow, formerly the Liberal Democrats' chief whip, has a long record of interest in social care issues including adult protection, dementia and social care funding. He had previously been a member of the all-party parliamentary group on dementia and the health select committee and had held the post of Liberal Democrat Shadow Health Secretary.
- **Anne Milton MP is now the Parliamentary Under Secretary of State for Public Health.** A qualified nurse, Anne worked for the NHS for 25 years and

has a wide range of experience within the NHS, including district nursing, in hospital, working in research and supporting GPs and nurses working in palliative care. She also pioneered a scheme to look after people who were sent home early from hospital. Her last job in the NHS was to give medical advice to councils and housing associations. Ms Milton has been a shadow health minister since 2007 and was a member of the health committee from 2005 to 2006.

- **Simon Burns MP is now the Minister of State for Health.** Previous positions include Parliamentary Under-Secretary of State, Department of Health 1996-97; Opposition Spokesperson for: Social Security 1997-1998, Environment, Transport and the Regions (Planning, Housing and Construction) 1998-99, Health 2001-05; Shadow Minister for: Health and Education 2001-04, Health 2004-05; Opposition Whip 2005-10.
- **Earl Howe MP is now the Parliamentary Under Secretary of State for Quality.** He was opposition spokesman for Health and Social Services in the House of Lords since 1997. He is an elected hereditary peer under the provisions of the House of Lords Act 1999. Apart from his frontbench responsibilities, Earl Howe has previously been a member of the all-party groups on penal affairs, abuse investigations, pharmaceuticals, adoption, mental health and epilepsy.

Early government pronouncements relating to Adult Social Care

- **Personal Care at Home Act 2010** – The government had made it explicit that this would not be implemented. They had raised the possibility that some of the resources that it had set aside might be used for re-ablement;
- **Government Commission on the funding of long term care** – this would look at the funding of long term care and would report within a year. The expectation was that legislation would then follow.
- The Secretary of State for Health had highlighted the importance of **joint working with Health** and the importance of **public health**. The Directorate welcomed both. The Health White Paper was due in July, followed by a second White Paper on Public Health in the autumn. The Strategic Health Authority would be abolished on 1 April 2012.

Local Key Issues

- **Cost of the Directorate's internal services** – work was underway looking at this, as the Council had agreed that £1m savings could be made from internal home support and further £1m savings from internal services for adults with learning disabilities;
- **Financial outturn for adult social care** – the overspend was approximately £400,000, which out of a total budget of £200m was extremely close to the budget. The main overspend was in relation to the older people's pooled budget. This would have to be carried forward as a pressure to be met during the current financial year.

- The savings requirements set out in Annex 3 of the budget papers would be achieved by the end of the financial year. The unidentified savings line for future years in Annex 3 was relatively small in 2011/12 but did build up to £17m by 2014/15. Some of the savings would be made through the introduction of the Resource Allocation Policy and officers were working on how to make the savings through previously identified means, ie price increases which are below the prevailing inflation rate, prevention etc;
- **Carers Services** – Officers had put a specification for carers' services to the market last year but had aborted it for a number of reasons; including the fact that more carers needed to access services. It is estimated that currently only 15% of carers in Oxfordshire take advantage of existing carers' services. In addition, officers wanted to consider the implications of the development of the new Customer Service Centre. Therefore, the existing contracts to the carers' centres had been extended for a year. In due course a revised specification would be put out to the market and providers would be asked to put forward proposals;
- **Dementia Awareness Day** (23 May 2010) – 250 people had attended. The event had cost almost nothing to run - as the Ashmolean Museum and the Randolph Hotel had provided their facilities for free - just the cost of carers' expenses.

68/10 DAY SERVICES FOR OLDER PEOPLE - PRESENTATION

(Agenda No. 6)

The Director for Social & Community Services gave a presentation on initial ideas on the future of Day Services for Older People, a copy of which is attached to the signed Minutes.

The Committee was invited to discuss the issues raised in the presentation and offer any comment at this initial stage.

The presentation had already been given to providers and would be given to Age Concern Oxfordshire the following week. The Directorate would be ascertaining service users' views on future provision, for example, via Age UK Oxfordshire's Health and Social Care Panel for Older People.

Following discussion and debate, the Committee **AGREED** to put forward the following advice to the Director for Social & Community Services:

This Committee broadly welcomes the proposals as set out in the presentation and:

- agrees that 1/3 of the budget left for day services should go into the Resource Allocation System (RAS) and 2/3 should remain outside;
- agrees that the Directorate should continue to provide day services for older people in some form, for all of the reasons given in the presentation (physical and mental stimulation, centre for other activities valued by older people, provision of company for those who are at risk of becoming isolated, provision of a good meal for those who may not feed themselves

well and an important way of providing respite for carers) as well as their role in preventing and delaying admission into nursing and residential care homes;

- agrees that the proposed three tier system should be implemented (Tier 1: Resource and Wellbeing Centres in the larger towns run by the county council or other providers; Tier 2: Day services in village halls/community centres determined locally; Tier 3: Small grants to fund community based initiatives which benefit older people);
- in relation to Tier 1:
 - recognises the need for effective marketing of the Centres to encourage people to use them (both those people who meet the eligibility criteria for adult social care - many of whom will have a personal budget to spend - and other people who could access universal services), both of whom might feel that they would not wish to use such facilities or would not think of doing so;
 - agrees that this could be done by initiatives such as providing exercise and adult learning classes, and free taster classes at the Centres in order to familiarise people with the facilities and show them that the Centres are vibrant and stimulating environments suitable for people of a broad age range and functionality;
- in relation to Tier 2, agrees that what should be provided locally should not be determined centrally by the County Council, but should be determined within the 14 localities used by the County Council or similar, in order to meet local need, and that part of that consideration should take into account those services available over the border in neighbouring authorities;
- endorses the use of a working group in relation to Tier 2 that would determine how to allocate money to the locality and would comprise a wide range of people close to the needs of the community, including District Council colleagues, the Adult Social Care Locality Manager, Health (eg District Nurse or Practice Manager from a GP surgery), a representative of older people locally and County and District Councillors;
- suggests that a wide range of publicity methods should be used, including use of the Oxford Association of Local Councils;
- wishes to emphasise that County Councillors also have a key role to play in terms of information dissemination;
- in relation to Tier 3, endorses the use of small grants to fund community based initiatives which will benefit older people on the same basis as the "chill out fund" in CYPF, on the grounds that many ideas might just need a one off payment to get started, whilst recognising the need for these initiatives to be sustainable;
- recognises the expense involved in providing transport to day services including current expenditure, and suggests that this could be mitigated through the use of local transport schemes such as volunteer drivers, whilst acknowledging the insurance issues that would need to be addressed and the need to ensure sufficient backup drivers for the smaller schemes.

All members of the Committee were invited to submit any further comments to the Director for Social & Community Services by the end of June at the latest.

The Director for Social & Community Services undertook to provide the following information to all members of the Committee:

- the number of places currently available at the county's Resource and Wellbeing Centres and the number of places that would be available at the county's Resource and Wellbeing Centres should the provision as set out in the presentation be implemented;
- the number of people in the county that currently meet the eligibility criteria for adult social care and predicted numbers of people county wide that would be eligible for adult social care in the future.

Ms Coldwell undertook to email a copy of the presentation given at the meeting to all members of the Committee.

69/10 TRANSFORMING ADULT SOCIAL CARE UPDATE: PRINCIPLES OF A RESOURCE ALLOCATION SYSTEM (RAS)
(Agenda No. 7)

The Director for Social & Community Services, together with the Cabinet Member for Adult Services, Mr Alan Sinclair (Programme Director – Transforming Adult Social Care) and Mr Jon Wilcox (Finance Lead Transforming Adult Social Care) attended for this item.

Mr Sinclair gave a short presentation to the Committee on the principles of a Resource Allocation System and how officers are looking for it to work in Oxfordshire. A copy of the presentation is attached to the signed Minutes.

The Committee then conducted a question and answer session. A selection of the Committee's questions, together with the officers' responses, is given below:

- **Are other benefits taken into account when deciding on a person's personal budget? Is it means tested?**

Benefits and income are both taken into account.

- **What about money for adapting houses?**

The responsibility for the assessment for adaptations still sits within Adult Social Care and would be carried out by an occupational therapist funded by the Directorate. The adaptation would be paid for by the District Council. Any equipment needed to promote the independence of the individual or to assist with their personal care would be provided outside of the RAS as it is cheaper to buy equipment in bulk.

- **If after a month you find out that the assessment has not provided enough money to meet a person's needs, is there a contingency fund that can be used?**

The assessment of the needs of an individual will be by County Council staff who will have been trained to carry out this role. Therefore the majority of assessments should be correct. But as people's needs change, their personal budget will change too. However, there will be a contingency fund in place, as there is already an inherent uncertainty surrounding future demand for self directed support and services. For example, if an older person needs complex care and meets our eligibility criteria then we have a statutory duty to provide this.

- **Why is there no mention of mental health day services in terms of which budgets will be in and out of the RAS?**

Mental health day services have to be dealt with separately because commissioning responsibility lies with NHS Oxfordshire. It will be for NHS Oxfordshire to develop a resource allocation system for people with mental health issues.

70/10 TRACKING
(Agenda No. 11)

The Committee received the update from the Oxfordshire LINK in relation to its newsletter and Hearsay report. A further event would be held in March 2011 to track progress on the recommendations since publication of the report.

71/10 SELF DIRECTED SUPPORT TASK GROUP - PROGRESS UPDATE
(Agenda No. 8)

[Task Group comprises Councillors J. Hannaby, S. Hutchinson & L. Sanders].

The Committee received a progress update from the Task Group.

72/10 SCRUTINY WORK PROGRAMME
(Agenda No. 9)

The Committee noted the items for future consideration as listed on the face of the agenda.

73/10 FORWARD PLAN
(Agenda No. 10)

No items were identified for future consideration.

74/10 CLOSE OF MEETING
(Agenda No. 12)

Presentation on NHS Continuing Health Care

Ms Sarah Carter (Specialist Service Manager for Older People) presented the information as requested to members. This covered:

- a summary of National Framework Update Information
- a summary of the current situation
- forward assumptions

..... in the Chair

Date of signing